

Message Text

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PAGE 01 STATE 067413
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EA/J:NPLATT:EVC

APPROVED BY EA/J:NPLATT

NSC:MARMACOST

S/S -SVALERGA

-----000777 160309Z /66

O 160208Z MAR 78

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO IMMEDIATE

C O N F I D E N T I A L STATE 067413

EXDIS

E.O. 11652: GDS

TAGS: OVIP, JA, US

SUBJECT: SUBSTANTIVE PLANNING FOR FUKUDA VISIT

1. FOLLOWING IS DRAFT PAPER PREPARED IN EA/J TO OUTLINE SCOPE AND TONE OF FUKUDA VISIT FOR INTERAGENCY WORKING GROUP. WOULD APPRECIATE EMBASSY COMMENTS, ADDITIONS AND DELETIONS. WE WOULD ALSO VALUE EMBASSY LISTS OF TOPICS WHICH MIGHT BE RA.SED ON BOTH SIDES AND FOR WHICH BACK-GROUND PAPERS MAY ULTIMATELY BE NEEDED. FINALLY, WE NEED YOUR DESCRIPTION OF THE SETTING IN WHICH THE VISIT WILL TAKE PLACE AS SEEN FROM THE JAPANESE PERSPECTIVE. WOULD BE GRATEFUL TO HAVE THE ABOVE BY OPENING OF BUSINESS MONDAY, MARCH 21. BEGIN TEXT.

SCOPE OF THE FUKUDA VISIT

SETTING: WHAT THE PRESIDENT WANTS

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1. TO DEMONSTRATE THE IMPORTANCE AND SOUND HEALTH OF ALL FACETS OF US-JAPAN RELATIONS: POLITICAL, STRATEGIC, AS WELL AS ECONOMIC, AND TO UNDERSCORE U.S. RESOLVE TO MAINTAIN STABILITY IN EAST ASIA.

2. TO PROVIDE FURTHER IMPETUS FOR THE IMPLEMENTATION OF

THE STRAUSS-USHIBA JOINT STATEMENT AND RELATED ECONOMIC/
TRADE MEASURES.

3. TO COORDINATE THE POLICIES OF THE TWO LEADING FREE
WORLD ECONOMIES IN PREPARATION FOR THE BONN SUMMIT IN
JULY.

4. TO STRENGTHEN US-JAPAN DEFENSE COOPERATION.

WHAT THE PRIME MINISTER WANTS

1. TO PROVE THAT HE CAN MANAGE COMPETENTLY THE CRUCIAL
RELATIONSHIP WITH THE UNITED STATES.

2. TO KEEP OPEN THE OPTION OF USING HIS RETURN FROM A
SUCCESSFUL VISIT TO THE UNITED STATES AS THE OCCASION FOR
DISSOLVING THE DIET AND CALLING A GENERAL ELECTION.

3. TO HALT APPRECIATION OF THE YEN, AND GAIN SUPPORT
FOR THE DOLLAR.

4. TO KEEP CONGRESSIONAL PROTECTIONIST SENTIMENT AT BAY
BY DOCUMENTING PROGRESS IN THE IMPLEMENTATION OF THE
STRAUSS-USHIBA JOINT STATEMENT.

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5. TO COORDINATE THE POLICIES OF THE LEADING FREE WORLD
ECONOMIES IN PREPARATION FOR THE BONN SUMMIT.

6. TO RECEIVE REASSURANCE THAT THE U.S. INTENDS TO
CONTINUE ITS MAJOR SECURITY ROLE IN EAST ASIA.

ATMOSPHERICS

ACCOMPLISHMENT OF THESE OBJECTIVES FOR BOTH SIDES DEMANDS
A SUCCESSFUL VISIT CARRIED OUT IN A FRIENDLY AND
COOPERATIVE ATMOSPHERE. THERE WILL BE PLENTY OF
OPPORTUNITY FOR CANDOR ON BOTH SIDES, BUT WE SHOULD
AVOID HIGH PRESSURE OR CONFRONTATION AT THIS MEETING.
EMPHASIS SHOULD BE PLACED ON THE BUSINESS-LIKE NATURE OF
THIS WORKING VISIT, KEEPING CEREMONY TO A MINIMUM.

SUBSTANCE OF THE AGENDA

A. POLITICAL

THE PRESIDENT AND THE PRIME MINISTER WILL WANT TO REVIEW
WITH EACH OTHER THE STRATEGIC AND POLITICAL FRAMEWORK

WHICH US-JAPAN RELATIONSHIP OPERATES. THEY WILL WANT TO BRING EACH OTHER UP TO DATE ON THEIR RESPECTIVE ATTITUDES

TOWARDS CHINA, THE SOVIET UNION, THE KOREAN PENINSULA, SOUTHEAST ASIA AND THE MIDDLE EAST. MORE SPECIFICALLY, THE PRIME MINISTER WILL BE INTERESTED IN LEARNING THE LATEST U.S. VIEWS ON NORMALIZATION OF RELATIONS WITH PEKING; THE OUTLOOK FOR SALT; THE EFFECT OF THE KOREAGATE SCANDAL, IF ANY, ON THE TIMETABLE FOR U.S. TROOP WITHDRAWALS FROM THE ROK; AND THE STATUS OF THE MIDDLE EAST PEACE NEGOTIATIONS. THE PRESIDENT WILL BE INTERESTED IN WHAT THE PRIME MINISTER CAN TELL HIM ABOUT THE PROSPECTS FOR A PEACE AND FRIENDSHIP TREATY WITH PEKING; THE EFFECT OF SUCH A TREATY ON JAPAN'S RELATIONSHIP WITH THE SOVIET
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UNION; JAPANESE ECONOMIC POLICIES TO STRENGTHEN THE ROK; THE LONG TERM RESULTS OF FUKUDA'S AUGUST 1977 VISIT TO ASEAN; AND THE PROSPECTS FOR AN INCREASED JAPANESE CONTRIBUTION TO THE UN HIGH COMMISSIONER FOR REFUGEES.

B. ECONOMICS

THE TWO LEADERS WILL WANT TO SUMMARIZE THE STATUS OF THEIR ECONOMIES AND PROJECTIONS FOR THE FUTURE IN PREPARATION FOR THE BONN SUMMIT. THE PRESIDENT WILL WANT TO KNOW HOW PRIME MINISTER FUKUDA VIEWS THE OUTLOOK FOR JAPAN'S DOMESTIC GROWTH RATE AND BALANCE OF PAYMENTS SURPLUS, AND WHETHER JAPAN PLANS FURTHER MEASURES SHOULD THE TARGETS OF THE STRAUSS-USHIBA JOINT STATEMENT SEEM UNREACHABLE UNDER CURRENT POLICY. THE PRIME MINISTER WILL BE KEENLY INTERESTED IN THE FATE OF THE ENERGY BILL AND THE PROSPECTS FOR THE DOLLAR. THE PRESIDENT WILL WANT TO KNOW HOW MUCH CLOSER JAPAN CAN MOVE TO THE UNITED STATES' POSITION AS PART OF THE SEARCH FOR AN AGREEMENT IN THE MULTILATERAL TRADE NEGOTIATIONS IN GENEVA. THE PRIME MINISTER WILL WANT TO REVIEW WITH THE PRESIDENT BRIEFLY PROGRESS IN THE IMPLEMENTATION OF SPECIFIC TRADE MEASURES OUTLINED IN THE STRAUSS-USHIBA JOINT STATEMENT (BEEF, CITRUS, FORESTRY PRODUCTS, ETC.)
END TEXT. VANCE

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PLANNING MEETINGS, MINISTERIAL VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 mar 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE067413
Document Source: CORE
Document Unique ID: 00
Drafter: NPLATT:EVC
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780116-0468
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780359/aaaabxwl.tel
Line Count: 161
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c3dda1c5-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3303340
Secure: OPEN
Status: NATIVE
Subject: SUBSTANTIVE PLANNING FOR FUKUDA VISIT
TAGS: OVIP, JA, US, (FUKUDA, TAKEO)
To: TOKYO
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/c3dda1c5-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014